

MEMORANDUM FOR: VC/NIC

25X1 [] confirmed today that the draft DCID on National Intelligence Warning is acceptable to both the DDCI and the DDI, provided the reference to the DCI Watch Committee (para. 2 b.) is deleted. She agreed that the amended draft can now be submitted to the Warning Working Group for final approval before it is placed before NFIB.

Date 5 August 1982

FORM 5-75 101 USE PREVIOUS EDITIONS

25X


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State Department review completed




NATIONAL FOREIGN INTELLIGENCE BOARD

29 July 1982

NOTE FOR: 
SA/Warning


FROM: Walter Elder
ES/NFIB

SUBJECT: Revised DCI Directive on
Warning


I have reviewed your draft and have no changes to suggest.

On the next steps, either you or I should ask the DDCI to review it as suitable for me to circulate to the NFIC for comments. This procedure ensures that the principals are all on board.

Please advise.



Walter Elder

Attachment:
Draft DCID/Warning

MEMORANDUM FOR: Executive Secretary, NFIB

[redacted] asked me to try my hand at another draft DCID on Warning, incorporating some suggestions that emerged from the Warning Working Group last week. Bob Martin, INR member, submitted a draft which all hands felt offered a crisp format that reduced unnecessary verbiage. I have adopted his format and added language from your draft.

Main issues for decision: (a) Is it necessary to include explicit authority for NIO/W to issue warning directly to the President and NSC? INR feels strongly it is not. I have dropped this "function" from my new draft; (b) INR urged a brief reference to the DCI Watch Committee as part of the warning structure. (See 2 b.)

I believe the Working Group disposed of other INR points (for example, no need to mention Alert Memoranda) [redacted] would like to circulate a new text by 30 July if possible. Please return this draft with your comments and changes. (Room 5G00 ext. [redacted])

Special Assistant for Warning

Date 27 July 82

FORM 5-75 101 USE PREVIOUS EDITIONS

DIRECTOR OF CENTRAL INTELLIGENCE DIRECTIVE¹

National Intelligence Warning

(Effective Date)

Pursuant to the provisions of Section 102 of the National Security Act of 1947 and Executive Order 12333, policies and procedures are herewith established for a National Intelligence Warning System.

1. Mission

The National Intelligence Warning System will advise and assist the Director of Central Intelligence (DCI) in the discharge of his duties and responsibilities with respect to warning intelligence and will be the central focal point for coordinating the warning activities of the Intelligence Community.

The Warning Mission includes those activities undertaken and the intelligence information produced by the Intelligence Community to avoid surprises to the President, the National Security Council, and the Armed Forces of the U.S. by foreign events of major importance to the security of the U.S. The highest priority task will be to provide warning of an attack on the U.S. or its Allies.

The Department of Defense has specific and unique responsibility for tactical warning, i.e., notification that an enemy has initiated hostilities. The dedicated tactical warning systems within the military command organization are independent of the National Warning System, but the two systems are mutually supportive.

2. Organization and Responsibilities

The Deputy Director of Central Intelligence (DDCI) is assigned authority to oversee the activities of the National Intelligence Warning System with the advice and assistance of the National Foreign Intelligence Board.

The National Intelligence Officers will continue to be charged with

¹This directive supersedes DCID no. 1/5, 23 May 1979

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substantive responsibility for warning in their respective areas. They will conduct Community-wide reviews at least monthly of situations which could require the issuance of warning and will keep the DCI and the National Intelligence Officer for Warning apprised of the results of the reviews.

The National Intelligence Officer for Warning shall be appointed by the DCI after consultation with the Director, Defense Intelligence Agency. As the focal point for warning in the Intelligence Community, his functions will include the following:

- a. to advise and assist the DCI, DDCI and Chairman, National Intelligence Council, on all matters pertaining to warning;
- b. to advise and support the DCI Watch Committee on short-term warning developments;
- c. to recommend to the DCI or DDCI the issuance of warning to the President and the National Security Council and to ensure the appropriate dissemination of such warning;
- d. to review the collection and analysis of intelligence from all sources for warning implications and to assess alternative judgments within the Intelligence Community;
- e. to promote research and training in methodologies and procedures for warning and to develop warning consciousness and discipline throughout the Intelligence Community.

The Warning Working Group, chaired by the National Intelligence Officer for Warning and consisting of senior representatives of the Central Intelligence Agency, Defense Intelligence Agency, National Security Agency, Bureau of Intelligence and Research, Department of State, Office of the Secretary of Defense and others as appropriate, will assist the National Intelligence Officer for Warning in carrying out his functions.

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A National Warning Staff, with appropriate representation from the Intelligence Community, is established to support the National Intelligence Officer for Warning.

3. Intelligence Community Responsibilities

All Intelligence Community components have a responsibility for warning intelligence and for prompt alerting through established channels. Nothing in this directive is intended to inhibit the flow of warning information in any way.

Intelligence Community components will establish the appropriate structure and staffing to support the National Intelligence Warning System.

Intelligence Community components are assigned the following specific responsibilities:

- a. to provide representation and other support, as appropriate, to the National Warning Staff;
- b. on request by the National Intelligence Officer for Warning, to provide information, within established security safeguards, pertinent to the warning mission;
- c. to designate an officer with specific responsibility to support the National Intelligence Warning System.

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DEPARTMENT OF STATE

Washington, D.C. 20520

July 22, 1982

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MEMORANDUM FOR: Warning Working Group

FROM: Robert A. Martin
INR/PMA

SUBJECT: Comments on the Draft DCID 1/5 of July 12

The draft DCID 1/5 of July 12 does not cover a complete National Intelligence Warning System (NIWS). It contains a number of significant gaps; until these have been filled in the NIWS will be incomplete. A revision of the July 12 draft is attached.

Significant Gaps

The July 12 draft does not make clear how the various elements in the NIWS fit together and operate as a system. We should understand this precisely before we lock up a final draft.

Although reference is made in the July 12 draft to the DCI Watch Committee, there is no indication as to its membership, what it does and what it produces, nor how it fits into the NIWS. It clearly has a central role in such a system, and no draft DCID would be complete without spelling that out.

It will be essential to make clear in the DCID what vehicle (or vehicles) will be utilized for issuing formal reports on warning. An NIWS must have a means of formally registering points of concern. Conversely, it would seem mightily useful to include a means for registering, again formally, instances involving a lowering or even a lack of concern.

In the context of reporting vehicles, I note that the Alert Memorandum is not mentioned. Since it is a specific warning vehicle it (or an alternative) should be described in the DCID.

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Revised DCID

The attached revision of the July 12 draft attempts to lay out all the elements of the NIWS in the most logical order. The principal revisions encompass the following:

- By putting the Mission statement first it is possible to dispense with unnecessary, and possibly confusing definitions. The substance of the definitions is covered in the broadened Mission.
- The Organization and the several Responsibilities are then laid out avoiding some measure of redundancy in the July 12 draft, and developing a structure more befitting a complete System.
- My aversion to suggesting that a realistic function for the NIO/W includes issuing warning directly to the President and the NSC even were time to be of the essence continues. The historical background which led to that idea passed long ago; even then it never happened.

A Remaining Question

It is not clear to me what is intended by requiring Intelligence Community components "to designate an officer with specific responsibility to support the NIWS." Might that be the individual who also represents the IC component on either the DCI Watch Committee or the Warning Working Group, or is it a third individual? What is expected of such a person?

Attachment:

As stated

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DIRECTOR OF CENTRAL INTELLIGENCE¹

National Intelligence Warning

(Effective Date)

Pursuant to the provisions of Section 102 of the National Security Act of 1947 and Executive Order 12333, policies and procedures are herewith established for a National Intelligence Warning System.

1. Mission

The National Warning System will enable the Director of Central Intelligence (DCI) to discharge his duties and responsibilities with respect to warning intelligence.

The Warning Mission includes those activities undertaken and the intelligence information produced by the Intelligence Community to avoid surprises to the President, the National Security Council, and the Armed Forces of the United States by foreign events of major importance to the security of the United States. The Warning Mission will give highest priority to warning of an attack on the US or its Allies. It will also encompass warning of hostilities between the armed forces of any states based on Indications and Warning Intelligence.

The Department of Defense has specific and unique responsibility for tactical warning, i.e., notification that an enemy has initiated hostilities. The dedicated tactical warning systems within the military command organization are independent of the National Intelligence Warning System, but the systems are mutually supportive.

2. Organization and Responsibilities

The Deputy Director of Central Intelligence (DDCI) is assigned authority to oversee the activities of the National Intelligence Warning System with the advice and assistance of the National Foreign Intelligence Board.

The DCI's Watch Committee...

¹This directive supersedes DCID No. 1/5, 23 May 1979

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The National Intelligence Officers will continue to be charged with substantive responsibility for warning in their respective areas. They will conduct Community-wide reviews at least monthly of situations which could require the issuance of warning and will keep the DCI and the National Intelligence Officer for Warning apprised of the results of the reviews.

The National Intelligence Officer for Warning shall be appointed by the Director of Central Intelligence. As the focal point for warning in the Intelligence Community, his functions will include the following:

- a. to advise and assist the DCI, the DDCI and Chairman, NIC, on all matters pertaining to warning;
- b. to review the collection and analysis of intelligence from all sources for warning implications;
- c. to recommend to the DCI or DDCI the issuance of warning to the President and the National Security Council and to ensure the appropriate dissemination of such warning;
- d. to promote research, production and training in methodologies and procedures in all areas relating to warning and warning requirements; and
- e. to serve as Executive Secretary to the DCI's Watch Committee.

The Warning Working Group, chaired by the NIO/W and consisting of senior representatives of CIA, DIA, NSA, INR, OSD and others as necessary, will assist the NIO/W in carrying out his functions.

A National Warning Staff, with appropriate representation from the Intelligence Community, is established to support the NIO/W.

3. Intelligence Community Responsibilities

All Intelligence Community components have a responsibility for warning intelligence and for prompt alerting through established channels. Nothing in this directive is intended to inhibit the flow of warning information in any way.

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Intelligence Community components will establish the appropriate structure and staffing to support the National Intelligence Warning System.

Intelligence Community components are assigned the following specific responsibilities:

- a. On request by the National Intelligence Officer for Warning, to provide information, within established security safeguards, pertinent to the warning mission.
- b. To designate an officer with specific responsibility to support the National Intelligence Warning System.

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NOTE: Original
Draft

DIRECTOR OF CENTRAL INTELLIGENCE DIRECTIVE¹

National Intelligence Warning

(Effective Date)

Pursuant to the provisions of Section 102 of the National Security Act of 1947 and Executive Order 12333, policies and procedures are herewith established for a National Intelligence Warning System.

1. Definitions

Warning includes those activities undertaken and the intelligence information produced by the Intelligence Community to avoid surprises to the President, the National Security Council, and the Armed Forces of the United States by foreign events of major importance to the security of the United States.

Tactical warning is notification that an enemy has initiated hostilities.

Strategic warning is intelligence about the threat of hostilities against the United States or hostilities in which United States forces may become involved, including situations developing over a longer term.

2. Mission

The National Warning System will advise and assist the Director of Central Intelligence (DCI) in the discharge of his duties and responsibilities

¹This directive supersedes DCID No. 1/5, 23 May 1979

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with respect to warning intelligence and will be the central focal point for coordinating the warning activities of the Intelligence Community.

The highest priority task will be to provide warning of an attack on the United States or its allies.

3. Primary Responsibilities

The Deputy Director of Central Intelligence (DDCI) is assigned authority to oversee the activities of the National Intelligence Warning System with the advice and assistance of the National Foreign Intelligence Board.

The Department of Defense has specific and unique responsibility for tactical warning. The dedicated tactical warning systems within the military command organization are independent of the National Intelligence Warning Systems, but the two systems are mutually supportive.

All Intelligence Community components have a responsibility for warning intelligence and for prompt alerting through established channels. Nothing in this directive is intended to inhibit the flow of warning information in any way.

The position of National Intelligence Officer for Warning is established with the following missions:

- a. to advise and assist the DCI and the DDCI on all matters pertaining to warning;
- b. to coordinate national warning activities; and
- c. to serve as the focal point for warning in the Intelligence Community.

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The functions of the National Intelligence Officer for Warning are to be found in Section 5 of the directive.

4. Intelligence Community Responsibilities

Intelligence Community components will establish the appropriate structure and staffing to support the National Intelligence Warning System.

Intelligence Community components are assigned the following specific responsibilities:

- a. to provide representation and other support, as appropriate, to the National Warning Staff;
- b. on request by the National Intelligence Officer for Warning, to provide information, within established security safeguards, pertinent to the mission and functions of the National Warning Staff; and
- c. to designate an officer with specific responsibility to support the National Intelligence Warning System.

The National Intelligence Officers will continue to be charged with substantive responsibility for warning in their respective areas. They will conduct Community-wide reviews at least monthly of situations which could require the issuance of warning and will keep the DCI and the National Intelligence Officer for Warning apprised of the results of the reviews.

5. Composition and Organization

The National Intelligence Officer for Warning shall be appointed by the Director of Central Intelligence after consultation with the Director, Defense Intelligence Agency. His functions will include the following:

- a. to oversee the analysis of intelligence from all sources for warnings implications;
- b. to assess alternate judgments within the Intelligence Community for warnings implications;
- c. to recommend to the DCI or DDCI the issuance of warning to the President and the National Security Council and to ensure the dissemination of such warning by Intelligence Community components;
- d. to issue warning directly to the President and the National Security Council when time is of the essence;
- e. to advise the Chairman, National Intelligence Council and the DCI Watch Committee on appropriate Intelligence Community activities with respect to developing warning situations;
- f. to oversee the warning activities of the National Intelligence Officers;
- g. to arrange for intelligence research and production with respect to strategic warning;
- h. to develop a warning consciousness and discipline throughout the Intelligence Community;
- i. to promote improvements in methodologies and procedures for warning, including communications;
- j. to obtain from appropriate United States Government entities statements of their requirements for warning intelligence;
- k. to promote analyst training in indications and warning intelligence;

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l. to advise the Director, Intelligence Community Staff and chairmen of collection requirements committees, as appropriate;

m. to chair the Warning Working Group; and

n. to supervise the National Warning Staff.

A Warning Working Group is established to assist the National Intelligence Officer for Warning in carrying out his functions. The members of the Group will be senior officers of the following:

Defense Intelligence Agency

National Security Agency

Central Intelligence Agency

Bureau of Intelligence and Research, Department of State

Office of the Secretary of Defense

(Intelligence Community Staff)

The Chairman may invite representatives of other United States Government entities to participate, as appropriate.

A National Warning Staff, with appropriate representation from the Intelligence Community, is established to support the National Intelligence Officer for Warning.

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17 JUNE

*NOTE: Copy contains
the LDC change
on page 3.*DIRECTOR OF CENTRAL INTELLIGENCE DIRECTIVE¹

National Intelligence Warning

(Effective Date)

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The position of National Intelligence Officer for Warning is established with the following missions:

- a. to advise and assist the DCI and the DDCI on all matters pertaining to warning including appropriate support to the DCI Watch Committee.
- b. to coordinate national warning activities; and
- c. to serve as the focal point for warning in the Intelligence Community.

** Changed by [unclear]*

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The functions of the National Intelligence Officer for Warning are to be found in Section 5 of the directive.

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- c. to recommend to the DCI or DDCI the issuance of warning to the President and the National Security Council and to ensure the dissemination of such warning by Intelligence Community components;
- d. to issue warning directly to the President and the National Security Council when time is of the essence;
- e. to advise the Chairman, National Intelligence Council and the DCI Watch Committee on appropriate Intelligence Community activities with respect to developing warning situations;
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